#### **Irvington Union Free School District**

Financial Statements and Required Reports Under OMB A-133

as of
June 30, 2015
Together with
Independent Auditor's Report



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#### Bonadio & Co., LLP Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

September 21, 2015

The Board of Education of Irvington Union Free School District:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Irvington Union Free School District (District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Irvington Union Free School District, as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

6 Wembley Court Albany, New York 12205 p (518) 464-4080 f (518) 464-4087

www.bonadio.com

# INDEPENDENT AUDITOR'S REPORT (Continued)

#### **Report on Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of funding progress – other post employment benefit plans, schedule of proportionate share of net pension liability (asset), and schedule of contributions – pension plans on pages 3 through 13 and 48 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Report on Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements as a whole. The supplemental information on pages 53 through 55, as required by the New York State Education Department, which is the responsibility of management, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The supplementary information included on pages 53 through 55 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2015 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Bonadio & Co., LLP

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) JUNE 30, 2015

The following is a discussion and analysis of the School District's financial performance for the fiscal year ended June 30, 2015. The section is a summary of the School District's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed, as well as a comparative analysis to prior year information. This section is only an introduction and should be read in conjunction with the School District's financial statements, which immediately follow this section.

#### 1. FINANCIAL HIGHLIGHTS

- New York State Law limits the unassigned fund balance that can be retained by the General Fund to 4% of the ensuing year's budget, exclusive of the amount designated for the subsequent year's budget. As of June 30, 2015, the total fund balance of the General Fund was \$7,305,555; a decrease of \$177,636 from previous year's ending fund balance. Of this amount, \$963,161 has been assigned (designated) for subsequent year's expenditures. The unassigned fund balance is \$2,306,559 which represents 4% of the subsequent year's budget and therefore, falls within the 4% statutory limit. This amount is available for spending at the discretion of the School District. The remainder of the fund balance of \$4,035,835 has been restricted for specific purposes.
- On May 20, 2014 the District's residents authorized the proposed 2014-15 budget in the amount of \$56,294,000.
- Bonds are refunded to retire all or a portion of an outstanding bond issue and refinance with a bond issue at a lower interest rate. The District entered into a Bond Refunding in April 2015 that retired \$26,205,000 of bonds and replaced them with \$24,590,000 in bonds at a lower interest rate. The refunding will allow for significant savings of future debt service payments.

#### 2. OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *district-wide financial statements* that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the School District's operations in more detail than the entity-wide statements.
- The governmental fund statements tell how basic services such as regular and special education were financed in the short-term, as well as what remains for future spending.

#### 2. OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

Fiduciary funds statements provide information about the financial relationships in which the
District acts solely as a trustee or agent for the benefit of others, including the employees of
the District.

The financial statements also include notes that provide additional information about the financial statements and the balances reported. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

**Table A-1** Major Features of the District-Wide and Fund Financial Statements

Table A-1 summarizes the major features of the School District's financial statements, including the portion of the School District's activities that they cover and the types of information that they contain. The remainder of this overview section highlights the structure and contents of each statement.

		Fund Financial St	atements
	District-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The day-to-day operating activities of the School District, such as instruction and special education.	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies.
Required financial statements	<ul> <li>Statement of net position</li> <li>Statement of activities</li> </ul>	<ul> <li>Balance sheet</li> <li>Statement of revenue, expenditures, and changes in fund balance.</li> </ul>	Statement of fiduciary net position     Statement of changes in fiduciary net position
Accounting basis and measurement focus	Accrual accounting and economic resources focus.	Modified accrual accounting and current financial focus.	Accrual accounting and economic resources focus.
Type of asset/deferred inflows-outflows of resources/ liability information	All assets, deferred inflows/outflows of resources, and liabilities, both financial and capital, short-term and long-term debt	Assets, deferred inflows/outflows of deferred resources, and liabilities that come due during the year or soon after; no capital assets or long-term liabilities included	All assets and liabilities, both short- term and long-term; funds do not currently contain capital assets, although they can.
Type of inflow/out flow information	All revenue and expenses during year, regardless of when cash is received or paid.	Revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.	All additions and deductions during the year, regardless of when cash is received or paid.

#### A. District-Wide Statements

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred inflow/outflows of resources, and liabilities. All of the current year's revenue and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

#### 2. OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

#### A. District-Wide Statements (Continued)

The two district-wide statements report the District's *net position* and how they have changed. Net position – the difference between the District's assets, deferred inflows/outflows of resources, and liabilities – are one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- For assessment of the overall health of the District, additional nonfinancial factors such as changes in the property tax bases and the condition of buildings and other facilities should be considered.

In the district-wide financial statements, the District's activities are shown as *Governmental activities*. Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property taxes and state formula aid finance most of these activities.

Net position of the governmental activities differ from the governmental fund balance because governmental fund level statements only report transactions using or providing current financial resources. Also, capital assets are reported as expenditures when financial resources, (dollars), are expended to purchase or build such assets. Likewise, the financial resources that may have been borrowed are considered revenue when they are received. Principal and interest payments are considered expenditures when paid. Depreciation is not calculated as it does not provide or reduce current financial resources. Capital assets and long-term debt are accounted for in account groups and do not affect the fund balance.

District-wide statements use an economic resources measurement focus and full accrual basis of accounting that involves the following steps to prepare the statement of net position:

- Capitalize current outlays for capital assets.
- Report long-term debt as a liability.
- Depreciate capital assets and allocate the depreciation to the proper function.
- Calculate revenue and expense using the economic resources measurement focus and the full accrual basis of accounting.
- Allocate net position balances as follows:
  - Net investment in capital assets.
  - Restricted net position has constraints placed on use by external sources or imposed by law.
  - Unrestricted net position is net position that does not meet any of the above restrictions.

#### 2. OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

#### B. Fund Financial Statements

The fund financial statements provide more detailed information about the School District's funds – not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs. The funds have been established by the State of New York.

The District has two kinds of funds:

- Governmental Funds: Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. The governmental fund statements focus primarily on current financial resources and often have a budgetary orientation. Governmental funds include the general fund, special aid fund, school lunch fund, and the capital projects fund. Required financial statements are the balance sheet and the statement of revenue, expenditures, and changes in fund balance.
- Fiduciary Funds: The School District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations. Fiduciary fund reporting focuses on net position and changes in net position.

#### 3. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

#### A. Net Position

Table A-2 Condensed Statement of Net Position

	Fiscal Year 2015	Fiscal Year 2014	Dollar Change	Percent Change
Current and other assets Non-current assets Total assets	\$ 13,994,251 57,362,859 71,357,110	\$ 12,435,516 45,422,898 57,858,414	1,558,735 11,939,961 13,498,696	12.5% 26.3% 23.3%
Deferred outflows of resources	5,133,294	3,823,886	1,309,408	34.2%
Total Assets and Deferred Outflows	76,490,404	61,682,300	14,808,104	24.0%
Current liabilities Long-term liabilities	9,575,522 84,686,251	7,733,863 77,946,133	1,841,659 6,740,118	23.8%
Total liabilities	94,261,771	85,679,996	1,231,240	10.0%
Deferred inflows of resources	10,467,670		10,467,670	100.0%
Net position: Net investment in capital assets Restricted Unrestricted	7,263,965 4,035,835 (39,538,839)	8,838,659 4,508,659 (37,345,016)	(1,574,694) (472,824) (2,193,823)	-17.8% -10.5% 5.9%
Total net position	(28,239,039)	(23,997,698)	(4,241,341)	17.7%
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 76,490,404	\$ 61,682,300	(3,010,099)	24.0%

The current and other assets balance as of June 30, 2015 was \$13,994,251. The increase of \$1,558,735 over the prior year balance is primarily due to an increase in the cash balance.

The non-current assets balance as of June 30, 2015 was \$57,362,859. The increase of \$11,939,961 over the prior year balance is principally due to the required implementation of the new pension accounting and reporting Statement discussed in Note 1 which requires the recording of the District's portion of net pension asset for the teachers' retirement system.

The deferred outflows of resources increased over the prior year balance by \$1,309,408 due to the required implementation of the new pension accounting and reporting Statement discussed in Note 1 which requires the recording of various aspects of the District's retirement plans' in this financial statement category.

The current liabilities balance as of June 30, 2015 was \$9,575,522. The increase of \$1,841,659 over the prior year balance is mainly due to the increase in the amount payable to TRS (Teacher Retirement System). For fiscal year 2015, the TRS rate was 17.53% of teacher's salaries compared to the fiscal year 2014 TRS rate of 16.25%.

The deferred inflows of resources of \$10,467,670 is due to the required implementation of the new pension accounting and reporting Statement discussed in Note 1 which requires the recording of various aspects of the District's retirement plans' in this financial statement category.

#### 3. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (Continued)

#### A. Net Position (Continued)

#### Table A-2 Condensed Statement of Net Position (Continued)

The net investment in capital asset, relates to the investment in capital assets at cost such as land, construction in progress, buildings and improvements, and machinery & equipment, net of depreciation and related debt. This decrease of \$1,574,694 from year to year is due to capital additions offset by depreciation.

#### B. Changes in Net Position

The results of operations as a whole are reported in the Statement of Activities and Changes in Net Position. The District's net position decreased by \$4,241,341 in the fiscal year ended June 30, 2015. A summary for the years ended June 30, 2015 and 2014 is as follows:

Table A-3 Changes in Net Position

_	Fiscal Year 2015	Fiscal Year 2014	Dollar Change	Percent Change
Revenue				
Program Revenue:				
Charges for services	\$ 1,577,175	\$ 1,322,927	\$ 254,248	19.2%
Operating grants	668,417	832,128	(163,711)	-19.7%
General revenues:				
Real property taxes	44,820,003	43,997,117	822,886	1.9%
Other tax items	5,248,888	5,295,514	(46,626)	-0.9%
Use of money and property	372,732	421,824	(49,092)	-11.6%
Sale of property/compensation for loss	1,566	7,579	(6,013)	-79.3%
Federal and State sources	3,327,784	2,937,674	390,110	13.3%
Other	1,214,318	815,999	398,319	48.8%
Total revenue	57,230,883	55,630,762	\$ 1,600,121	2.9%
<u>Expenses</u>				
General support	9,619,251	7,655,172	1,964,079	25.7%
Instruction	48,102,357	45,556,747	2,545,610	5.6%
Pupil transportation	1,976,135	1,894,161	81,974	4.3%
Debt service - Interest	1,195,446	1,878,016	(682,570)	-36.3%
School lunch program	579,035	483,638	95,397	19.7%
Total expenses	61,472,224	57,467,734	4,004,490	7.0%
Decrease in net position	\$ (4,241,341)	\$ (1,836,972)	\$ (2,404,369)	130.9%

The District's fiscal year 2015 revenues totaled \$57,230,883. Real property taxes (including other tax items) and state and federal sources formula aid accounted for most of the District's revenue by contributing \$0.88 and \$0.06, respectively, of every dollar raised. The remainder of revenue was generated from fees charged for services, operating grants, use of money and property, and other miscellaneous sources.

#### 3. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (Continued)

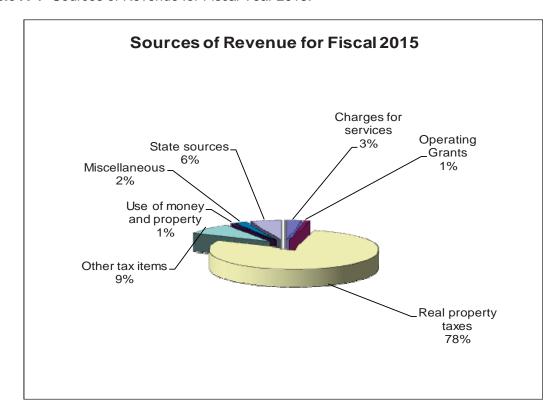
#### **B.** Changes in Net Position (Continued)

The District's fiscal year 2015 expenses totaled \$61,472,224. Costs to support general instruction and transportation accounted for 81% of District expenses. The District's general support activities accounted for 16% of total costs.

The District's continued financial health, as a whole, can be credited to:

- Long-range financial planning in all programs
- Consistent District goals which are valued and fostered
- Long-range capital infrastructure plans based on our 2012-13 Space Utilization Study
- Continued strong leadership of the District's Board and administration
- Constant evaluation of ways to contain costs through increased efficiencies

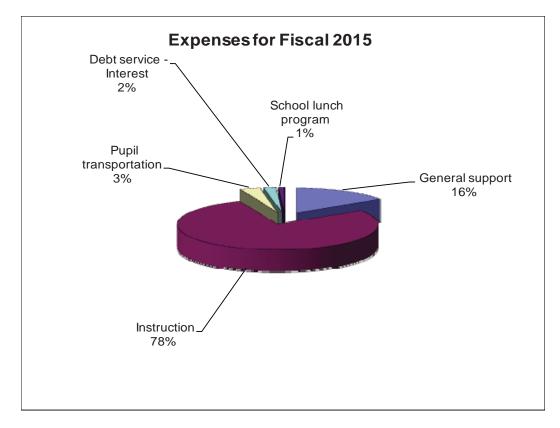
**Table A-4** Sources of Revenue for Fiscal Year 2015:



#### 3. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (Continued)

#### **B.** Changes in Net Position (Continued)

**Table A-5** Expenses for Fiscal Year 2015:



#### 4. FINANCIAL ANALYSIS OF THE DISTRICT FUNDS

As of June 30, 2015, the District's combined governmental funds reported a total fund balance of \$7,325,079, which is a decrease of \$666,222 from the prior year.

**Table A-6 Governmental Funds Highlights** 

	F	iscal Year 2015	F	iscal Year 2014	 ncrease Decrease)	Total % Change
General Fund						
Restricted for Tax Certiorari	\$	2,991,481	\$	3,464,315	\$ (472,834)	-13.6%
Restricted for Retirement Contributions		854,354		854,354	-	0.0%
Restricted for Workers' Compensation		190,000		190,000	-	NA
Assigned		963,161		722,761	240,400	33.3%
Unassigned		2,306,559		2,251,761	 54,798	2.4%
Total Fund Balance - General		7,305,555		7,483,191	(177,636)	-2.4%
School Lunch Fund Assigned		124,996		98,082	26,914	27.4%
Total Fund Balance - School Lunch		124,996		98,082	 26,914	27.4%
Capital Fund Unassigned Assigned Total Fund Balance - Capital		(105,472) - (105,472)		392,389 392,389	(105,472) (392,389) (497,861)	100.0% -100.0% -126.9%
Debt Service						
Assigned		-		17,639	(17,639)	-100.0%
Total Fund Balance - Debt Service				17,639	 (17,639)	-100.0%
Total Fund Balance - All Funds	\$	7,325,079	\$	7,991,301	\$ (666,222)	-8.3%

A summary of the changes in fund balance for all funds is as follows:

- The general fund balance was relatively flat from prior year. The decrease in the Tax Ceritorari restricted fund balance was somewhat offset by the increase in the assigned and unassigned fund balance.
- The increase in the school lunch fund balance is due to the revenue exceeding expenditures due to operations.
- The fund deficit for the Capital Fund as of June 30, 2015, is attributable to the use of fund balance to pay for District Master Plan projects.
- The debt service fund balance was transferred to the general fund during the fiscal year.

#### 5. GENERAL FUND BUDGETARY HIGHLIGHTS

The District's voter approved general fund adopted budget for the year ended June 30, 2015 was \$56,294,000. This amount was increased by encumbrances carried forward from the prior year in the amount of \$300,761 and budget revisions in the amount of \$2,704,783, which resulted in a final budget of \$59,299,544. The majority of the funding was real property taxes and STAR revenue of \$48,885,251.

#### 6. CAPITAL ASSETS AND DEBT ADMINISTRATION

#### A. Capital Assets

By the end of 2015, the District had an investment of \$42,208,975 in a broad range of capital assets.

Table A-7: Capital Assets (Net of Accumulated Depreciation)

Category	F	Fiscal Year 2015	F	Fiscal Year 2014	Dollar <u>Change</u>	Percent <u>Change</u>
Land Construction in progress	\$	793,200 577,412	\$	793,200 423,228	\$ - 154.184	0.0% 36.4%
Land improvements		2,156,701		2,419,375	(262,674)	-10.9%
Buildings and improvements		38,200,251		40,614,202	(2,413,951)	-5.9%
Furniture & Equipment		481,411		303,654	 177,757	58.5%
Total	\$	42,208,975	\$	44,553,659	\$ (2,344,684)	-5.3%

The decrease of \$2,413,951 in buildings and improvements from 2014 to 2015 is mainly due to depreciation expense of \$1,571,948 and disposals of assets totaling \$987,964.

#### B. Debt Administration

At year-end, the District had \$86,749,787 of long-term liabilities outstanding. More detailed information about the District's long-term liabilities is presented in the notes to the financial statements.

Table A-8: Outstanding Long-Term Liabilities

Category	Fiscal Year 2015	Fiscal Year 2014	Dollar <u>Change</u> <u>I</u>	Percent Change
General obligation bonds/long term BAN Other post employment benefits Judgments and claims Other long-term liabilities	\$ 40,925,010 40,832,356 3,247,226 1,745,195	\$ 43,838,481 34,003,051 586,210 1,542,977	\$ (2,913,471) 6,829,305 2,661,016 202,218	-6.6% 20.1% 453.9% <u>13.1%</u>
Total	\$ 86,749,787	\$ 79,970,719	\$ 6,779,068	480.5%

During the year, the District paid down its long-term debt by retiring \$2,570,000 of outstanding bonds and \$236,738 of other debt. The District's long term BAN was decreased during the year by \$700,000 from \$2,800,000 to \$2,100,000. As mentioned earlier, a Bond Refunding was completed during the year replacing \$26,205,000 of bonds with \$24,590,000 of bonds.

#### 6. CAPITAL ASSETS AND DEBT ADMINISTRATION (Continued)

Additionally, other post-employment benefit payable was accrued during 2015 in the amount of \$6,829,305.

Judgements and claims, which relates to Tax Certiorari claims, increased by \$2,661,016 from year to year. This was due to the fact that new claims were issued in the 2015 fiscal year.

#### 7. FACTORS BEARING ON THE FUTURE OF THE DISTRICT

At the time these financial statements were prepared and audited, the District was aware of the following existing circumstances that could significantly affect its future financial health:

While the District has settled several significant tax certiorari cases in recent years, several unsettled cases remain. The results of these tax certiorari cases could impact future budgets.

#### 8. CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, and investors and creditors with a general overview of the finances of the District and to demonstrate the District's accountability with the funds it receives. If you have any questions about this report or need additional financial information, please contact:

Beverly Miller
Assistant Superintendent for Business
Irvington Union Free School District
40 North Broadway
Irvington, NY 10533
Email: beverly.miller@Irvingtonschools.org

## STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES JUNE 30, 2015

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
CURRENT ASSETS: Cash - Unrestricted Cash - Restricted State and federal aid receivable	\$ 8,707,491 4,035,835 337,801
Accounts receivable  Due from other governments	105,483 807,641
Total current assets	13,994,251
NON CURRENT ASSETS: Net pension asset - TRS Capital assets, net	15,153,884 42,208,975
Total non current assets	57,362,859
DEFERRED OUTFLOWS OF RESOURCES: Deferred outflows of resources - pensions ERS Deferred outflows of resources - pensions TRS Loss on bond refunding	378,320 3,860,623 894,351
Total deferred outflows of resources	5,133,294
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 76,490,404
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
CURRENT LIABILITIES: Accounts payable and accrued liabilities	2,361,173
Accrued interest Due to fiduciary fund	255,878 1,073
Due to other governments Due to Teachers' Retirement System	178,674 3,860,623
Due to Employees' Retirement System	257,589
Deferred revenue Current portion of long term debt	10,040 2,650,472
Total current liabilities	9,575,522
LONG-TERM LIABILITIES:	0.400.000
BAN Long term  Bonds payable, net of current portion and premium	2,100,000 36,425,010
Net pension liability - ERS	586,936
Other post employment benefits Judgments and claims	40,832,356 3,247,226
Installment debt	581,363
Compensated absences payable	913,360
Total long-term liabilities	84,686,251
DEFERRED INFLOWS OF RESOURCES:	
Deferred inflows of resources - pensions ERS Deferred inflows of resources - pensions TRS	45,083 10,422,587
Total deferred inflows of resources	10,467,670
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	104,729,443
NET POSITION	
Net investment in capital assets Restricted Unrestricted	7,263,965 4,035,835 (39,538,839)
TOTAL NET POSITION	(28,239,039)
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	\$ 76,490,404

# STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION - GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

	•	Program Revenue	Revenue	Net (Expense)
	Expenses	Charges for <u>Services</u>	Operating <u>Grants</u>	Revenue and Changes in Net Position
FUNCTIONS/PROGRAMS: General support Instruction Pupil transportation Debt service - Interest School lunch program	\$ (9,619,251) (48,102,357) (1,976,135) (1,195,446) (579,035)	\$ 1,078,018 - 499,157	\$ 562,040 - 106,377	\$ (9,619,251) (46,462,299) (1,976,135) (1,195,446) 26,499
TOTAL FUNCTIONS AND PROGRAMS	\$ (61,472,224)	\$ 1,577,175	\$ 668,417	(59,226,632)
GENERAL REVENUE: Real property taxes Other tax items Use of money and property Sale of property and compensation for loss Miscellaneous Federal and state sources				44,820,003 5,248,888 372,732 1,566 1,214,318 3,327,784
TOTAL GENERAL REVENUE				54,985,291
CHANGE IN NET POSITION				(4,241,341)
TOTAL NET POSITION - beginning of year, as restated				(23,997,698)
TOTAL NET POSITION - end of year				\$ (28,239,039)

# BALANCE SHEETS - GOVERNMENTAL FUNDS AND RECONCILIATION OF TOTAL GOVERNMENTAL FUNDS TO GOVERNMENT WIDE NET POSITION JUNE 30, 2015

			Governmenta	al Fun	d Types				
	General		Special <u>Aid</u>		School <u>Lunch</u>		Capital <u>Projects</u>	Debt ervice	Total Governmental <u>Funds</u>
ASSETS:									
Cash - Unrestricted Cash - Restricted	\$ 8,562,089 4,035,835	\$	1,131	\$	141,720	\$	2,551	\$ -	\$ 8,707,491 4,035,835
Accounts receivable  Due from other funds  Due from other governments	10,819 371,490 807,641		94,664		-		-	-	105,483 371,490 807,641
State and federal aid receivable	140,016		190,215		7,570		<u>-</u>	 <u>-</u>	337,801
TOTAL ASSETS	\$ 13,927,890	\$	286,010	\$	149,290	\$	2,551	\$ 	\$ 14,365,741
LIABILITIES:									
Accounts payable and accrued liabilities  Due to other funds	\$ 2,325,449		11,430 264,540	\$	24,294	\$	108,023	\$ -	\$ 2,361,173 372,563
Due to other governments Unearned revenue	178,674 -		10,040		-		-	-	178,674 10,040
Due to Teachers' Retirement System  Due to Employees' Retirement System	3,860,623 257,589		<u>-</u>		<u>-</u>		<u>-</u>	 <u>-</u>	3,860,623 257,589
TOTAL LIABILITIES	6,622,335	_	286,010		24,294	_	108,023	 	7,040,662
FUND BALANCE: Restricted									
Tax certiorari	2,991,481		-		-		-	-	2,991,481
Retirement contributions Workers compensation	854,354 190,000				<u>-</u>		<u>-</u>	 <u>-</u>	854,354 190,000
Total restricted fund balance	4,035,835			_	<u>-</u>	-		 <u>-</u>	4,035,835
Assigned									
Other Appropriated for subsequent years expenditures	541,161 422,000	_	<u>-</u>	_	124,996 		<u>-</u>	 <u>-</u>	666,157 422,000
Total assigned fund balance	963,161				124,996		<u>-</u>	 	1,088,157
Unassigned	2,306,559			_	-		(105,472)	 	2,201,087
TOTAL FUND BALANCE	7,305,555				124,996	_	(105,472)	 	7,325,079
TOTAL LIABILITIES AND FUND BALANCE	\$ 13,927,890	\$	286,010	\$	149,290	\$	2,551	\$ 	\$ 14,365,741
A reconciliation of total governmental fund balance to govern	nment-wide net posi	tion fol	lows:						
Total governmental fund balance per above.									\$ 7,325,079
Capital assets used in governmental activities are not final	ncial resources and	, there	fore, are not re	eporte	d in the funds.				42,208,975
Pension plans' activity required to be recorded in the gove Net pension asset Deferred outflows or resources Net pension liability	ernment-wide statem	nents:							15,153,884 4,238,943 (586,936)
Deferred inflows of resources									(10,467,670)
Loss on bond refunding recorded as a payment on the fur	id level								894,351
Long-term liabilities, including bonds payable, teachers re the current period and, therefore, are not reported in		nsated	absences, an	e not o	due and payat	ole in			(45,917,431)
Other post employment benefits liability									(40,832,356)
Interest payable at June 30, 2015, in the government-wide	e statements under f	ull acc	rual accountin	g.					(255,878)
NET POSITION OF GOVERNMENTAL ACTIVITIES									\$ (28,239,039)

STATEMENTS OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

		Governmental Fund Types	Fund Types			
	General	Special <u>Aid</u>	School <u>Lunch</u>	Capital <u>Projects</u>	Debt <u>Service</u>	Total Governmental <u>Funds</u>
REVENUE: Real property taxes Other tax items Charges for services Use of money and property Sale of property and compensation for loss Miscellaneous State sources Federal sources Sales - School lunch	\$ 44,820,003 5,248,888 1,078,018 372,505 1,566 1,085,207 3,327,784 9,486	\$ - - 128,696 144,802 407,752	\$ - - 415 7,010 99,367 499,157	8 187	8	\$ 44,820,003 5,248,888 1,078,018 372,732 1,566 1,214,318 3,479,596 516,605 499,157
Total revenue	55,943,457	681,250	605,949	187	40	57,230,883
EXPENDITURES: General support Instruction Pupil transportation Employee benefits Debt service - Principal Debt service - Interest Cost of sales Capital outlay	7,983,046 28,891,494 1,976,135 12,234,561 3,506,592 1,802,483	738,959	579,035	538,986		7,983,046 29,630,453 2,001,899 12,234,561 3,506,592 1,802,483 579,035 538,986
Total expenditures	56,394,311	764,723	579,035	538,986		58,277,055
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	(450,854)	(83,473)	26,914	(538,799)	40	(1,046,172)
OTHER SOURCES AND (USES): Proceeds from obligations Premium on bonds Payment to bond escrow agent Operating transfers in Operating transfers (out)	356,691 (83,473)	83,473		379,950 - - - (339,012)	24,590,000 2,071,327 (26,661,327 (17,679)	24,969,950 2,071,327 (26,661,327) 440,164 (440,164)
Total other sources (uses)	273,218	83,473		40,938	(17,679)	379,950
EXCESS (DEFICIENCY) OF REVENUE AND OTHER SOURCES OVER EXPENDITURES AND OTHER (USES)	(177,636)	•	26,914	(497,861)	(17,639)	(666,222)
FUND BALANCE - beginning of year	7,483,191		98,082	392,389	17,639	7,991,301
FUND BALANCE - end of year	The accompanying notes are an integral part of these statements	\$	\$ 124,996	\$ (105,472)	€	\$ 7,325,079

The accompanying notes are an integral part of these statements.

# RECONCILIATION OF THE STATEMENTS OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

Net changes in fund balance - Total governmental funds	\$	(666,222)
Capital outlays are expenditures in governmental funds, but are capitalized in the statement of net position.		552,191
Loss on disposition of capital assets are recorded as a expenditure in the statement of activities		(987,964)
Depreciation is not recorded as an expenditure in the governmental funds, but is recorded in the statement of activities.		(1,908,911)
Pension (expense) income resulting from the GASB 68 related actuary reporting is not recorded as an (expenditure) income in the government funds but is recorded in the statement of activities.		4,585,213
Repayments of long-term debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the statement of net position.		29,711,738
Proceeds from the issuance of long-term debt are recorded as other sources in the governmental funds, but are recorded as additions to liabilities in the statement of net position.		(24,969,950)
Premiums from the issuance on bonds that are revenue sources in the governmental funds but are amortized on the statement of net position		(2,071,327)
Expenses related to long term tax certiorari claims in the statement of activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds		(2,661,016)
Loss on bond refunding is recorded as expenditures in the governmental funds, but is a deferred outflows of resources in the statement of net position		760,911
Certain expenses in the statement of activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds		243,301
Accrued post-employment benefits do not require the expenditure of current resources and are, therefore are not reported as expenditures in the governmental funds.	_	(6,829,305)
Change in net position - Governmental activities	\$	(4,241,341)

# STATEMENT OF NET POSITION - FIDUCIARY FUNDS JUNE 30, 2015

	Private Purpose <u>Trusts</u>	<u>Agency</u>	
ASSETS:			
Cash	\$ -	\$ 86,006	
Cash - restricted	135,386	89,803	
Due from other funds	<del>-</del>	1,073	
Total assets	\$ 135,386	\$ 176,882	
LIABILITIES:			
Extraclassroom activity balances	-	89,803	
Due to other funds	-	- 1 EE1	
School store balances Other liabilities		1,551 <u>85,528</u>	
Total liabilities	<u>\$</u> _	\$ 176,882	
NET POSITION:			
Reserved for private purposes	<u>\$ 135,386</u>		

# STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	Private Purpose <u>Trusts</u>
ADDITIONS: Contributions	\$ 7,672
Total Additions	7,672
<b>DEDUCTIONS:</b> Scholarships and other private purposes	 17,047
NET INCREASE	(9,375)
NET POSITION - beginning of year	 144,761
NET POSITION - end of year	\$ 135,386

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2015

# 1. NATURE OF OPERATIONS AND SUMMARY OF CERTAIN SIGNIFICANT ACCOUNTING POLICIES

Irvington Union Free School District provides free K-12 public education to students living within its geographic borders.

The financial statements of Irvington Union Free School District (School District) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Certain significant accounting principles and policies utilized by the School District are described below:

#### **Reporting Entity**

The Irvington Union Free School District is governed by the Laws of New York State. The School District is an independent entity governed by an elected Board of Education (BOE). The President of the Board serves as chief fiscal officer and the Superintendent is the chief executive officer. The BOE has authority to make decisions, power to appoint management and accountability for all fiscal matters.

The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the School District. The School District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief description of a certain entity included in the School District's reporting entity.

#### **Extraclassroom Activity Funds**

The extraclassroom activity funds of the School District represent funds of the students of the School District. The board of education exercises general oversight of these funds. The extraclassroom activity funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the extraclassroom activity funds can be found at the School District's business office. The School District accounts for assets held as an agent for various student organizations in an agency fund.

#### **Joint Venture**

The School District is a component school district in Southern Westchester Board of Cooperative Education Services (BOCES). BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES board is considered a corporate body. Members of a BOCES board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES property is held by the BOCES board as a corporation (§1950(6)). In addition, BOCES boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component school districts pay tuition or a service fee for programs in which its students participate.

Financial statements for the BOCES are available from the BOCES administrative office.

#### **Basis of Presentation**

#### Government-Wide Statements

The statement of net position and the statement of activities present financial information about the School District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, state aid, intergovernmental revenue, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenue includes charges paid by the recipients of goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenue that is not classified as program revenue, including all taxes, is presented as general revenue.

#### **Fund Financial Statements**

The fund statements provide information about the School District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

• General Fund - This is the School District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

#### **Basis of Presentation (Continued)**

Fund Financial Statements (Continued)

- Special Aid Fund This is a special revenue fund that accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.
- School Lunch Fund This is a special revenue fund that accounts for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for school lunch operations. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.
- Capital Projects Funds These funds are used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.
- Debt Service Funds These funds account for the accumulation of resources and the payment of principal and interest on long-term general obligation debt of the governmental activities.

The District reports the following fiduciary funds:

Fiduciary Fund - This fund is used to account for fiduciary activities. Fiduciary activities are
those in which the School District acts as trustee or agent for resources that belong to
others. These activities are not included in the School District-wide financial statements,
because their resources do not belong to the School District, and are not available to be
used. There are two types of fiduciary funds:

Private purpose trust funds: These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.

Agency funds: These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds and for payroll or employee withholding.

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the financial statements and the reported revenue and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

#### **Measurement Focus and Basis of Accounting**

The School District-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions in which the School District gives or receives value without directly receiving or giving equal value in exchange include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenue is recognized when measurable and available. The School District considers all revenue reported in the governmental funds to be available if the revenue is collected within ninety days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### Cash

The School District's cash consist of cash on hand and demand deposits. New York State law governs the School District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the state. Permissible investments include obligations of the United States Treasury, United States agencies, repurchase agreements, and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance.

#### **Restricted Cash**

Restricted cash represents cash where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$4,035,835 within the governmental funds.

#### **Property Taxes**

Real property taxes are levied annually by the board of education no later than September 1, and become a lien on September 1. Taxes are collected by the Town of Greenburgh during the period September 30 to January 31.

Uncollected real property taxes are subsequently enforced by the County in which the School District is located. The County pays an amount representing uncollected real property taxes transmitted to the County for enforcement to the School District no later than the following April 1.

#### **Accounts Receivable**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

#### **Interfund transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid with one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

In the government-wide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all significant interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

#### Capital Assets, Net

Capital assets are reported at actual cost when such data was available. For assets in which there was no data available, estimated historical costs, based on appraisals conducted by independent third-party professionals, were used. Donated assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization <u>Threshold</u>	Depreciation <u>Method</u>	Estimated <u>Useful Life</u>
Land Improvements	\$5,000	SL	20-30 years
Buildings and improvements	\$5,000	SL	20-50 years
Furniture and equipment	\$5,000	SL	7-20 years

#### **Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Net Position sometimes reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has one item that qualifies for reporting in this category:

- Deferred charge on a bond refunding. A deferred charge on refunding results from the difference in the carrying value of the refunding debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The amortization is expensed against interest expense in future periods.
- Deferred charges resulting from pension contributions made subsequent to the measurement date of the plan. The amortization is expensed against pension expense in future periods.
- Deferred charges resulting from differences between projected and actual earnings on pension plan investments of the plan. The amortization is expensed against pension expense in future periods.

#### **Vested Employee Benefits**

School District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts.

Upon resignation or death, employees may receive a payment based on unused accumulated vacation leave. Upon retirement, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

Consistent with accounting principles generally accepted in the United States of America, an accrual for accumulated sick leave is included in the compensated absences liability at year-end. The compensated absences liability is calculated based on the pay rates in effect at year-end.

School District employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

#### Other Post - Employment Benefits

In addition to providing the pension benefits described, the District provides post-employment health insurance coverage to its retired employees and their survivors in accordance with the provisions of the employment contracts negotiated between the District and its employee groups. Substantially all of these employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The District pays a variable percentage of the cost of premiums to an insurance company that provides health care insurance. At the fund level the School District recognizes the cost of providing health care insurance by recording its share of insurance premiums as an expenditure or operating transfer to other funds in the general fund in the year paid.

The District has recorded the government-wide statement of net position the required other post-employment benefits totaling \$40,832,356 as of June 30, 2015. The financial disclosures relating to the District's other post-employment benefits are reflected in Note 8.

#### **Encumbrances**

Encumbrance accounting is used for budgetary control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

All encumbrances are classified as either Restricted or Assigned Fund Balance in the General Fund, or as Restricted Fund Balance in the non-general funds.

#### **Unearned Revenue**

Unearned revenue is reported when potential revenue does meet both the measurable and available criteria for recognition in the current period. Unearned revenue also arises when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the School District has legal claim to the resources, the liability for unearned revenue is removed and revenue is recorded.

Statute provides the authority for the School District to levy taxes to be used to finance expenditures within the first 120 days of the succeeding fiscal year. Consequently, such amounts are recognized as revenue in the subsequent fiscal year, rather than when measurable and available.

Unearned revenue recorded in governmental funds is generally not recorded in the School District-wide statements.

#### **Short-Term Debt**

The District may issue Revenue Anticipation Notes (RANs) and Tax Anticipation Notes (TANs), in anticipation of the receipt of revenue. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs and TANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The District may issue Bond Anticipation Notes (BANs), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

#### **Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities, and long-term obligations are reported in the Government-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

#### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the School District's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these notes.

#### **Fund Balance/Net Position Classifications**

#### **District-Wide Statements**

In the district wide statements there are three classes of net position:

Invested in capital assets – consists of net capital assets (cost less accumulated depreciation) plus unspent bond proceeds reduced by outstanding balances of related debt obligations from the acquisition, construction or improvements of those assets.

Restricted net position – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

#### Fund Balance – Reservations and Designations

In the fund basis statements there are five classifications of fund balance:

Non-spendable fund balance – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

Restricted fund balance – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. The School District has available the following restricted fund balances.

#### Capital

Capital reserve (Education Law §3651) is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve; the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in §3651 of the Education Law. This reserve is accounted for in the general fund under restricted fund balance.

#### Repair

Repair reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The board of education, without voter approval, may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the general fund under restricted fund balance.

#### Workers' Compensation

Workers' compensation reserve (GML §6-j) is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated.

#### Workers' Compensation (Continued)

Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. The reserve is accounted for in the general fund under restricted fund balance.

#### Unemployment Insurance

Unemployment insurance reserve (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the School District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the general fund under restricted fund balance.

#### **Debt Service**

Mandatory reserve for debt service (GML §6-I) is used to establish a reserve for the purpose of retiring the outstanding obligations upon the sale of School District property or capital improvement that was financed by obligations which remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of School District property or capital improvement. The reserve is accounted for in the general fund under restricted fund balance.

#### Insurance

Insurance reserve is used to pay liability, casualty, and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value, and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the insurance reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. The reserve is accounted for in the general fund under restricted fund balance.

#### Liability Claims and Property Loss

Property loss reserve and liability reserve (Education Law §1709(8)(c)) are used to pay for property loss and liability claims incurred. Separate funds for property loss and liability claims are required, and these reserves may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by school districts, except city school districts with a population greater than 125,000. These reserves are accounted for in the general fund under restricted fund balance.

#### Tax Certiorari

Tax certiorari reserve (Education Law §3651.1-a) is used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the reserve shall not exceed the amount which might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceedings in the year such monies are deposited must be returned to the general fund on or before the first day of the fourth fiscal year after deposit of these monies. The reserve is accounted for in the general fund under restricted fund balance.

#### Fund Balance – Reservations and Designations (Continued)

#### Employee Benefit Accrued Liability

Reserve for employee benefit accrued liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the general fund under restricted fund balance.

#### Retirement Contribution

Retirement contribution reserve (GML §6-r) is used for the purpose of financing retirement contributions. The reserve must be accounted for separate and apart from all other funds and a detailed report of operation and condition of the fund must be provided to the board. This reserve is accounted for in the general fund under restricted fund balance.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the general fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

Committed fund balance – Includes amounts that can be used for the specific purposes pursuant to constraints imposed be formal action of the School Districts highest level of decision making authority, i.e., the Board of Education. The School District has no committed fund balances as of June 30, 2015.

Assigned fund balance – Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the general fund are classified as assigned fund balance in the general fund. Encumbrances reported in the general fund amounted to \$541,161. As of June 30, 2015, the School District's encumbrances were classified as follows:

#### Assigned fund balance:

General support	\$ 460,677
Instruction	80,484
Total encumbrances	\$ 541,161

Unassigned fund balance - Includes all other general fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the School District.

New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds the School District can retain to no more than 4% of the School District's budget for the general fund for the ensuing fiscal year. Non-spendable and restricted fund balance of the general fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

#### Order of Fund Balance Spending Policy

The District's policy is to apply expenditures against non-spendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance at the end of the fiscal year. For all funds, non-spendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the general fund are classified as restricted fund balance. In the general fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

#### **Newly Adopted Accounting Standards**

During the year ended June 30, 2015, the District adopted the following:

In June 2012, the GASB issued Statement *No. 68 Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27.* Statement No. 68 establishes accounting and financial reporting requirements related to pensions for governments whose employees are provided with pensions through pension plans that are covered by the scope of Statement No. 68, as well as for non-employer governments that have a legal obligation to contribute to those plans. This statement required the addition of several lines to the District's government-wide financial statements.

In January 2013, the GASB issued Statement No. 69, *Government Combinations and Disposals of Government Operations*. This Statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The term *government combinations* include a variety of transactions referred to as mergers, acquisitions, and transfers of operations. This Statement did not have an immediate impact to the District's financial statements.

In November 2013, the GASB issued Statement No. 71, *Pension Transitions for Contributions Made Subsequent to the Transition Date – an amendment of GASB Statement No. 68.* The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68, *Accounting and Financial Reporting for Pensions*. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or non-employer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. This Statement required accounting for the impact of the payment the District made to the TRS during the fiscal year on the District's portion of net pension asset from TRS.

# Explanation of Certain Differences Between Governmental Fund Statements and Government Wide Statements

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the School District-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the statement of activities, compared with the current financial resources focus of the governmental funds.

# Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities

Total fund balances of the School District's governmental funds differ from "net position" of governmental activities reported in the statement of net position. This difference primarily results from the additional long-term economic focus of the statement of net position versus the solely current financial resources focus of the governmental fund balance sheets.

# Statement of Revenue, Expenditures, and Changes in Fund Balance vs. Statement of Activities

Differences between the governmental funds statement of revenue, expenditures, and changes in fund balance and the statement of activities fall into one of three broad categories.

#### • Long-Term Revenue and Expense Differences

Long-term revenue differences arise because governmental funds report revenue only when it is considered "available", whereas the statement of activities reports revenue when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the statement of activities.

#### • Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the statement of activities.

#### • Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the statement of activities as incurred, and principal payments are recorded as a reduction of liabilities in the statement of net position.

#### 2. CASH

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District's investment policies, as discussed previously in these Notes.

The District's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

		Bank Balance		Carrying <u>Amount</u>
Cash and cash equivalents, including trust funds	\$	14,303,675	<u> </u>	\$ 13,054,521
Collateralized with securities held by the pledging financial institution's trust department or agent in the District's name	\$	13,803,675		
Covered by FDIC insurance	_	500,000		
Total	\$	14,303,675		

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes.

#### 2. CASH (Continued)

Restricted cash consists of the following:

General fund:

Cash on deposit for reserves	
Tax certiorari	\$ 2,991,481
Retirement contributions	854,354
Workers compensation	 190,000
Total general fund restricted cash	\$ 4,035,835
Trust and agency fund:	
Cash on deposit for scholarships, private purpose trust funds,	
and extraclassroom activity funds	\$ 225,189

#### 3. PARTICIPATION IN BOCES

During the year, the School District was billed \$1,414,175 for BOCES administrative and program costs.

The School District's share of BOCES aid amounted to \$373,374.

Financial statements for BOCES are available from the BOCES administrative office.

#### 4. CAPITAL ASSETS, NET

Capital asset balances and activity for the year ended June 30, 2015, were as follows:

Governmental activities:	July 1, 2014 <u>Balance</u>	Additions	<u>Deletions</u>	June 30, 2015 <u>Balance</u>
Governmental activities.				
Capital assets that are not depreciated: Land	\$ 793,200	\$ -	\$ -	\$ 793,200
Construction in progress	423,228	154,184	-	577,412
Total non-depreciable cost	\$ 1,216,428	\$ 154,184	\$ -	\$ 1,370,612
Capital assets that are depreciated:				
Land improvements	\$ 5,188,736	\$ -	\$ -	\$ 5,188,736
Buildings and improvements	65,790,319	145,961	987,964	64,948,316
Furniture & Equipment	923,990	252,046		1,176,036
Total depreciable historical cost	71,903,045	398,007	987,964	71,313,088
Less accumulated depreciation:				
Land improvements	2,769,361	262,674	-	3,032,035
Buildings and improvements	25,176,117	1,571,948	-	26,748,065
Furniture & Equipment	620,336	74,289		694,625
Total accumulated depreciation	28,565,814	1,908,911		30,474,725
Total depreciable cost, net	\$ 43,337,231	\$ (1,510,904)	\$ 987,964	\$ 40,838,363

#### 4. CAPITAL ASSETS, NET (Continued)

Depreciation expense of \$1,908,911 for the year ended June 30, 2015, was allocated to specific functions as follows:

General support Instruction	\$ 267,248 1,641,663
Total Depreciation	\$ 1,908,911

#### 5. LONG-TERM DEBT

Interest on all debt for the year was composed of:

Interest paid	\$ 1,802,483
Less: interest accrued in prior year	(479,958)
Less: expensed issuance costs	(304,730)
Less: premium amortization	(99,798)
Plus: amortization on loss on refunding	21,571
Plus: interest accrued in current year	 255,878
Total expense	\$ 1,195,446

Long-term liability balances and activity for the year are summarized below:

		Beginning Balance		Issued		Redeemed		Ending Balance		Amounts Due Within One Year
Government activities  Bonds and notes payable:  General obligation debt:  Serial bonds payable	\$	40,290,000	\$	24,590,000	\$	28,775,000	\$	36,105,000	\$	2,400,000
Premium on Bonds	Ψ	748,481	Ψ	2,071,327	Ψ	99,798	Ψ	2,720,010	Ψ	2,400,000
Long Term BAN		2,800,000		2,100,000		2,800,000		2,100,000		_
Total Bonds and Bans	_	43,838,481		28,761,327		31,674,798		40,925,010		2,400,000
Other liabilities:										
Other post employment benefits	\$	34,003,051	\$	8,918,168	\$	2,088,863	\$	40,832,356	\$	-
State loan payable		24,015		-		21,063		2,952		2,952
Installment purchase debt		664,608		379,950		215,675		828,883		247,520
Judgment and claims		586,210		4,229,783		1,568,767		3,247,226		-
Compensated absences	_	854,354	_	59,006	_	<u>-</u>	_	913,360		
Total other liabilities	_	36,132,238		13,586,907		3,894,368	_	45,824,777		250,472
Total long-term liabilities	\$	79,970,719	\$	42,348,234	\$	35,569,166	\$	86,749,787	\$	2,650,472

The District obtained a BAN in 2013 that they have determined this to be long term debt based on the estimated time of repayment being longer than one year. These funds were obtained to aid in the payment of significant tax certioraris. In the current year, they made one payment on those BANs and obtained another BAN for \$2,100,000 also considered long term.

In April 2015, the District issued \$24,590,000 in serial bonds with an average interest rate of 3.5% to refund \$26,205,000 of outstanding serial bonds with an average interest rate of 5%. The net proceeds of \$26,356,597 (after payment of \$304,730 in underwriting fees, insurance and other issuance costs) were used to purchase United States government securities.

#### 5. LONG-TERM DEBT (Continued)

Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the bonds. As a result, the bonds are considered to be defeased, and the liability for those bonds has been removed from the District's financial statements.

The District refunded the bonds to take advantage of the savings due to improved municipal bond markets. The economic gain (loss) on the transaction (the difference between the present values of the debt service payments on the old and new debt) is approximately \$894,351.

Issue dates, maturities, and interest rates on outstanding debt are as follows:

Bond Issue	<u>Issued</u>	<u>Maturity</u>	Interest Rate	Ju	ine 30, 2015 Balance
Refunding Bond 2014 Refunding Bond 2015 Tax Certiorari Refunds Tax Certiorari Refunds	2014 2015 2008 2008	2023 2032 2022 2023	2.00%-5.00% 2.75%-5.00% 3.50% - 4.00% 4.50% - 5.00%	\$ \$	7,635,000 24,590,000 2,670,000 1,210,000
Total				\$	36,105,000

The following is a summary of the maturities of bonds payable:

	<u>Principal</u>	ncipal Interest		<u>Total</u>
Fiscal Year Ending June 30,				
2016	\$ 2,400,000	\$	1,286,927	\$ 3,686,927
2017	2,460,000		1,225,331	3,685,331
2018	2,550,000		1,146,175	3,696,175
2019	2,650,000		1,039,806	3,689,806
2020	2,755,000		945,613	3,700,613
2021-2025	11,100,000		3,058,487	14,158,487
2026-2030	8,475,000		1,316,950	9,791,950
2031-2032	 3,715,000		167,850	 3,882,850
Totals	\$ 36,105,000	\$	10,187,139	\$ 46,292,139

#### 6. INTERFUND BALANCES AND ACTIVITY

		Interfund				Interfund			
	<u>R</u>	eceivable		Payable Payable	<u> </u>	Revenue	<u>Ex</u>	penditure	
General fund	\$	371,490	\$	-	\$	356,691	\$	83,473	
Special aid fund		-		264,540		83,473		-	
Capital fund		-		108,023		-		339,012	
Debt service fund		-		-		-		17,679	
Fiduciary funds		1,073		<del>-</del>		<u>-</u>			
Total governmental activities	\$	372,563	\$	372,563	\$	440,164	\$	440,164	

#### 6. INTERFUND BALANCES AND ACTIVITY (Continued)

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the statement of net position.

The School District typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues.

All interfund payables are expected to be repaid within one year.

#### 7. PENSION PLANS

#### New York State Employees' Retirement System

The District participates in the New York State and Local Employees' Retirement System (ERS) also referred to as New York State and Local Retirement System (the System). This is a cost-sharing multiple-employer retirement system, providing retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), established to hold all net assets and record changes in plan net position allocated to the System. System benefits are established under the provisions of the New York Retirement and Social Security Law (RSSL). Once an employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The system is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

#### Contributions

The system is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27<sup>th</sup>, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 (ERS) who generally contribute 3 percent of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

2015	\$ 815,841
2014	\$ 907,555
2013	\$ 881,502

Chapter 260 of the Laws of 2004 of the State of New York allows local employers to bond or amortize a portion of their retirement bill for up to 10 years in accordance with the following schedule:

- For State fiscal year (SFY) 2004-05, the amount in excess of 7 percent of employees' covered pensionable salaries, with the first payment of those pensions' costs not due until the fiscal year succeeding that fiscal year in which the bonding/amortization was instituted.
- For SFY 2005-06, the amount in excess of 9.5 percent of employees' covered pensionable salaries.
- For SFY 2007-08, the amount in excess of 10.5 percent of the employee's covered pensionable salaries.

#### New York State Employees' Retirement System (Continued)

This law requires all participating employers to make payments on the current basis, while bonding or amortizing existing unpaid amounts relating to the System's fiscal years ending March 31, 2005 through 2008. The total unpaid liability at the end of the fiscal year was \$2,592 and is recorded in the Schedule of Non-Current Governmental Liabilities.

- Chapter 57 of the Laws of 2010 of the State of New York allows local employers to amortize a portion of their retirement bill for 10 years in accordance with the following stipulations:
- For state fiscal year 2010-11, the amount in excess of the graded rate of 9.5 percent of employees' covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which the amortization was instituted.
- For subsequent State fiscal years, the graded rate will increase or decrease by up to one
  percent depending on the gap between the increase or decrease in the System's average
  rate and the previous graded rate.

For subsequent State fiscal years in which the System's average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

This law requires participating employers to make payments on the current basis while amortizing existing unpaid amounts relating to the System's fiscal years when the local employer opts to participate in the program.

• Chapter 105 of the Laws of 2010 of the State of New York authorizes local governments to make available a retirement benefit incentive program with an estimated total cost of \$0, of which \$0 was charged to expenditures in the Governmental Funds and \$0 to expenses in the Proprietary Funds in the current fiscal year. The costs of the program will be billed and paid over five years beginning February 1, 2012.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the District reported a liability of \$586,936 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2015, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the Districts' long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2015, the District's proportion was 0.0173740 percent, which was an increase of 0% from its proportion measured June 30, 2014.

#### New York State Employees' Retirement System (Continued)

For the year ended June 30, 2015, the District recognized pension expense of \$514,410. At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Outflows	Deferred Inflows
	of	of
	Resources	Resources
Differences between expected and actual experience	18,788	-
Changes of Assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	101,943	-
Changes in proportion and differences between the District's		
contributions and proportionate share of contributions	-	45,083
Contributions subsequent to the measurement date	136,417	
	257,148	45,083

\$378,320 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2016	\$ 18,912
2017	18,912
2018	18,912
2019	18,912
2020	-
Thereafter	-
	\$ 75,648

#### **Actuarial Assumptions**

The total pension liability at March 31, 2015 was determined by using an actuarial valuation as of April 1, 2014, with update procedures used to roll forward the total pension liability to March 31, 2015. The total pension liability for the March 31, 2014 measurement date was determined by using an actuarial valuation as of April 1, 2014. The actuarial valuation used the following actuarial assumptions:

Actuarial cost method	Entry age normal
Inflation	2.70%
Salary scale	4.9 percent indexed by service
Projected COLAs	1.4% compounded annually
Decrements	Developed from the Plan's 2010 experience study of the period April 1, 2005 through March 31, 2010
Mortality improvement	Society of Actuaries Scale MP-2014
Investment Rate of Return	7.5% compounded annually, net of investment expenses

#### New York State Employees' Retirement System (Continued)

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixes income as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2015 and 2014 are summarized below:

Asset Type	Target Allocations in %	Long Term Expected Real Rate of return in %
Domestic Equity	38.0%	7.30%
International Equity	13.0%	8.55%
Private Equity	10.0%	11.00%
Real Estate	8.0%	8.25%
Absolute Return	3.0%	6.75%
Opportunistic Portfolio	3.0%	8.60%
Real Asset	3.0%	8.65%
Bonds, Cash & Mortgages	18.0%	4.00%
Cash	2.0%	2.25%
Inflation Indexed Bonds	2.0%	4.00%
	100.0%	

#### **Discount Rate**

The discount rate used to calculate the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### New York State Employees' Retirement System (Continued)

# Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.5%) or 1 percent higher (8.5%) than the current rate:

			1% Increase
	 1 % Decrease (6.5%)	 Current Assumption (7.5%)	 (8.5%)
Proportionate Share of Net Pension			
liability	\$ 3,912,183	\$ 586,936	\$ (2,220,397)

#### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension liability of the employers as of March 31, 2015, were as follows:

			District's
		District's	allocation
	Pension Plan's	proportionate share	percentage as
	Fiduciary Net	of Plan's Fiduciary	determined by
	Position	Net Position	the Plan
Total pension liability	\$ 164,591,504,000	\$ 28,596,128	0.0173740%
Net position	(161,213,259,000)	(28,009,192)	0.0173740%
Net pension liability (asset)	\$ 3,378,245,000	\$ 586,936	0.0173740%
Fiduciary net position as a percentage of total pension liability	97.9%	97.9%	

#### New York State Teachers' Retirement System

The District participates in the New York State Teachers' Retirement System (NYSTRS). This is a cost-sharing, multiple employer public employee retirement system. The system offers a wide range of plans and benefits, which are related to years of service and final average salary, vesting of retirement benefits, death, and disability.

The New York State Teachers' Retirement Board administers NYSTRS. The system provides benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. NYSTRS issues a publicly available financial report that contains financial statements and required supplementary information for the system. The report may be obtained by writing to NYSTRS, 10 Corporate Woods Drive, Albany, New York 12211-2395.

#### New York State Teachers' Retirement System (Continued)

#### **Contributions**

The System is noncontributory for the employees who joined prior to July 27, 1976. For employees who joined the System after July 27, 1976, and prior to January 1, 2010, employees contribute 3% of their salary, except that employees in the System more than ten years are no longer required to contribute. For employees who joined after January 1, 2010 and prior to April 1, 2012, contributions of 3.5% are paid throughout their active membership.

For employees who joined after April 1, 2012, required contributions of 3.5% of their salary are paid until April 1, 2013 and they then contribute 3% to 6% of their salary throughout their active membership. Pursuant to Article 11 of the Education Law, the New York State Teachers' Retirement Board establishes rates annually for NYSTRS.

The District is required to contribute at an actuarially determined rate. The District contributions made to the systems were equal to 100% of the contributions required for each year. The required contributions for the current year and two preceding years were:

2015	\$ 1,616,621
2014	\$ 2,448,947
2013	\$ 2.326.433

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the District reported an asset of \$15,153,884 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2014, and the total pension liability used to calculate the net pension asset was determined by the actuarial valuation as of that date. The District's proportion of the net pension asset was based on a projection of the Districts' long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 20154, the District's proportion was 0.1360390 percent, which was an increase of 0.00003987 from its proportion measured June 30, 2013.

For the year ended June 30, 2015, the District recognized pension expense of \$(603,910). At June 30, 2015 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	•	Outflows of	Def	erred Inflows of
	F	Resources		Resources
Differences between expected and actual experience	\$	-	\$	221,598
Changes of Assumptions		-		-
Net difference between projected and actual earnings on pension plan investments		-		10,177,481
Changes in proportion and differences between the District's				
contributions and proportionate share of contributions		-		23,508
Contributions subsequent to the measurement date		1,925,109		
	\$	1,925,109	\$	10,422,587

#### New York State Teachers' Retirement System (Continued)

\$3,860,623 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan's Year Ended June 30:

2015	\$ (2,572,871)
2016	(2,572,871)
2017	(2,572,871)
2018	(2,572,871)
2019	(28,501)
Thereafter	 (102,602)
	\$ (10,422,587)

#### **Actuarial Assumptions**

The total pension liability at the June 30, 2014 measurement date was determined by an actuarial valuation as of June 30, 2013, with update procedures used to roll forward the total pension liability to June 30, 2014. Total pension liability at the June 30, 2013 measurement date, was determined by an actuarial valuation as of June 30, 2012, with update procedures used to roll forward the total pension liability to June 30, 2013. These actuarial valuations used the following actuarial assumptions:

Inflation	3.00%
Projected Salary Increases	Rates of increase differ based on age and gender.
	They have been calculated based upon recent NYSTRS
	member experience

Age	F	emale	Male
	25	10.35%	10.91%
	35	6.26%	6.27%
	45	5.39%	5.04%
	55	1 12%	/ N1%

Projected COLAs	1.625% compounded annually
	110=070 0011110000 011110001

Investment Rate of Return 8.0% compounded annually, net of pension plan investment

expense, including inflation.

Annuitant morality rates are based on plan member experience, with adjustments for mortality improvements based on society of Actuaries Scale AA.

The actuarial assumptions used in the June 30, 2013 and 2012 valuations were based on the results of an actuarial experience study for the period July 1, 2005 to June 30, 2010.

#### New York State Teachers' Retirement System (Continued)

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the Systems target asset allocation as of the valuation date of June 30, 2013 and June 30, 2012 (see the discussion of the pension plan's investment policy) are summarized in the following table:

#### Long Term Expected Rate of Return

		Long Term Expected
	Target	Real_Rate of Return
Asset Type	Allocations in %	<u>in %</u>
Domestic Equity	37.0%	7.3%
International Equity	18.0%	8.5%
Real Estate	10.0%	5.0%
Alternative Investments	7.0%	11.0%
Domestic fixed Income Securities	18.0%	1.5%
Global Fixed Income Securities	2.0%	1.4%
Mortgages	8.0%	3.4%
	100.0%	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 8.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from school districts will be made at statutorily required rates, actuarially determined. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the net pension liability (asset) of the school districts calculated using the discount rate of 8.0 percent, as well as what the school districts' net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (7.0 percent) or 1-percentage-point higher (9.0 percent) than the current rate:

	1 % Decrease		Current Assumption		1% Increase	
		(7.0%)	 (8.0%)		(9.0%)	
Proportionate Share of Net Pension						
liability	\$	(326,891)	\$ (15,153,884)	\$	(27,788,542)	

New York State Teachers Retirement System (Continued)

#### **Pension Plan Fiduciary Net Position**

The components of the current-year net pension (asset) of the employers as June 30, 2014, were as follows:

			District's
		District's	allocation
	Pension Plan's	proportionate share	percentage as
	Fiduciary Net	of Plan's Fiduciary	determined by
	Position	Net Position	the Plan
Total pension liability	\$ 97,015,706,548	\$ 131,979,197	0.1360390%
Net position	(108,155,083,127)	(147,133,094)	0.1360390%
Net pension liability (asset)	\$ (11,139,376,579)	\$ (15,153,897)	0.1360390%
Fiduciary net position as a percentage of total pension liability	111.5%	111.5%	

#### 8. OTHER POST-EMPLOYMENT BENEFITS

#### **Plan Description**

The District provides certain other post-employment benefits (predominately health insurance) for retired employees of the District. The District administers the Other Post-Employment Benefits Plan (the "OPEB Plan") as a single-employer defined benefit Other Post-Employment Benefit Plan (OPEB).

In general, the District provides health insurance coverage for retired employees and their survivors. Substantially all the District's employees may become eligible for this benefit if they reach age 55 and retire with 10-20 years of service to the District.

The Retirement Plan can be amended by action of the District subject to applicable collective bargaining and employment agreements. The number of retired employees currently eligible to receive benefits at June 30, 2015, was approximately 157. The OPEB Plan does not issue a stand-alone financial report because there are no assets legally segregated for the sole purpose of paying benefits under the plan.

#### **Funding Policy**

The obligations of the OPEB Plan are established by action of the District pursuant to applicable collective bargaining and employment agreements. The required premium contribution rates of retirees range from 0% to 65%, depending on whether its employee or spouse. The District will pay its portion of the premium for the retiree and spouse for the lifetime of the retiree. The costs of administering the OPEB Plan are paid by the District. The District currently contributes enough money to the OPEB Plan to satisfy current obligations on a pay-as-you-go basis to cover annual premiums. The amount paid during 2015 by the District was \$1,534,743.

#### **Annual OPEB Cost and Net OPEB Obligation**

The District's annual OPEB cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with generally accepted accounting principles. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year plus the amortization of the unfunded actuarial accrued liability over a period not to exceed 30 years.

#### **8. OTHER POST-EMPLOYMENT BENEFITS** (Continued)

The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the Retirement Plan, and the changes in the District's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to ARC	\$ 9,424,428 1,297,616 (1,803,876)
Annual OPEB cost (expense) Contributions made	8,918,168 (2,088,863)
Increase in net OPEB obligation	6,829,305
Net OPEB obligation - beginning of year	34,003,051
Net OPEB obligation - end of year	\$ 40,832,356
Percentage of annual OPEB cost contributed	23.4%

*Trend information* – The District's annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation is as follows:

Year <u>Ended</u>	OPEB <u>Cost</u>	Contribution (ARC)	OPEB Cost Contributed	% of ARC Contributed	OPEB Obligation
6/30/15	\$ 8,918,168	\$ 9,424,428	\$ (2,088,863)	-22.2%	\$ 40,832,356
6/30/14	7,639,576	8,069,533	(1,420,655)	-17.6%	34,003,051
6/30/13	7,558,928	7,927,429	(1,831,350)	-23.1%	27,784,130

#### **Funded Status and Funding Progress**

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The OPEB Plan is currently not funded.

The schedule of funding progress presents information on the actuarial value of plan assets relative to the actuarial accrued liabilities for benefits. In the future, the schedule will provide multi-year trend information about the value of plan assets relative to the AAL.

#### **Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### 8. OTHER POST EMPLOYMENT BENEFITS (Continued)

In the July 1, 2014 actuarial valuation, the following methods and assumptions were used:

Actuarial cost method Projected unit credit

Discount rate\* 4.0%

Medical care cost trend rate 9% in 2014, decreasing 0.5% per year to an

ultimate rate of 5.0% in 2022

Unfunded actuarial accrued liability:

Amortization period 30 years
Amortization method Level dollar
Amortization basis Open

#### 9. RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

#### 10. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgets**

The District administrations prepare a proposed budget for approval by the Board of Education for the General Fund. The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) that may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (when permitted by law). These Supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted. No supplemental appropriations occurred during the year.

Budgets are adopted annually on a basis consistent with generally accepted accounting principles. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Portions of fund balances are reserved and not available for current expenses or expenditures, as reported in the governmental funds balance sheet.

<sup>\*</sup> As the plan is unfunded, the assumed discount rate considers that the District's investment assets are low risk in nature, such as money market funds or certificates of deposit.

#### 11. CONTINGENCIES AND COMMITMENTS

#### **General Information**

The School District has received grants which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

The School District has various commitments with contractors for the completion of capital projects.

#### 12. ACCOUNTING PRONOUNCEMENT ISSUED NOT YET IMPLEMENTED

In June 2015, the GASB issued Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Statement No. 75 replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. The District is required to adopt the provisions of these Statements for the year ending June 30, 2018, with early adoption encouraged.

In August 2015, the GASB issued Statement *No. 77 Tax Abatement Disclosures*. This Statement establishes financial reporting standards for tax abatement agreements entered into by state and local governments. The disclosures required by this Statement encompass tax abatements resulting from both (a) agreements that are entered into by the reporting government and (b) agreements that are entered into by other governments and that reduce the reporting government's tax revenues. The provisions of this Statement should be applied to all state and local governments subject to such tax abatement agreements. The District is required to adopt the provisions of these Statements for the year ending June 30, 2018, with early adoption encouraged.

The District has not assessed the impact of these statements on its future financial statements.

#### 13. CHANGE IN ACCOUNTING PRINCIPLES

The District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27. Statement No. 68 establishes accounting and financial reporting requirements related to pensions for governments whose employees are provided with pensions through pension plans that are covered by the scope of Statement No. 68, as well as for non-employer governments that have a legal obligation to contribute to those plans. Accordingly, Beginning Net Position and Net Pension Liability (Asset) of the Governmental Activities was adjusted as noted in the following table:

	District Wide Statement of Net Position								
	Deferred Net Pension Outflows of Net Pension Net								
	Asset		Resources		Liability		Position		
Balance at June 30, 2014, as previously reported	\$	-	\$	-	\$	-	\$	(27,750,706)	
Restatement of beginning balance - Adoption of GASB Statement No. 68									
NYS Employee Retirement System Plan		-		272,766		785,106		(512,340)	
NYS Teachers Retirement System Plan		869,239		3,396,109				4,265,348	
		869,239		3,668,875		785,106		3,753,008	
Balance at June 30, 2014, as restated	\$	869,239	\$	3,668,875	\$	785,106	\$	(23,997,698)	



SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2015

Final Budget Variance with Budgetary Actual	\$ (932,926) 18,639 216,518 22,505 1,566 429,847	(243,851) 17,942 (514)	\$ (226,423)	356,691 130,268
Actual (Budgetary Basis)	\$ 44,820,003 5,248,888 1,078,018 372,505 1,085,207	52,606,187 3,327,784 9,486	\$ 55,943,457	356,691 56,300,148
Final <u>Budget</u>	\$ 45,752,929 5,230,249 861,500 350,000 -	52,850,038 3,309,842 10,000	\$ 56,169,880	56,169,880
Original <u>Budget</u>	\$ 49,818,178 1,165,000 861,500 350,000	52,594,678 3,267,322 10,000	\$ 55,872,000	55,872,000
REVENUE	LOCAL SOURCES: Real property taxes Other tax items Charges for services Use of money and property Sale of property and compensation for loss Miscellaneous	Total local sources State sources Medicaid reimbursement Federal sources	Total revenue  OTHER FINANCING SOURCES	Transfers from other funds Total revenues and other sources

(Continued)

SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND (Continued) FOR THE YEAR ENDED JUNE 30, 2015

Final Budget Original Final Actual Variance with Budget (Budgetary Basis.) Encumbrances Budgetary Actual	\$       81,670       \$       74,820       \$       57,994       \$       5,715       \$       11,111         346,392       342,946       792       2,654         600,875       609,763       593,190       1,879       14,694         396,922       435,142       367,268       55,151       12,723         3,914,264       4,329,685       3,802,535       397,140       130,010         433,767       2,838,444       2,819,113       -       -	5,773,890 8,634,246 7,983,046 4 1,713,442 1,713,553 1,672,131 16,423,588 16,279,480 15,930,467 7,719,532 7,901,823 6,963,555 615,078 616,320 610,755	1,097,979     1,041,799     31,397       2,751,754     2,672,787     4,752       30,360,909     28,891,494     80,484     1,3       2,248,665     1,976,135     -     2       12,618,092     12,224,561     -     3,506,602       1,810,150     1,802,483     -     -	56,169,000     59,178,664     56,394,311     541,161     2,243,192       125,000     120,880     83,473     -     37,407       56,294,000     59,299,544     56,477,784     541,161     2,280,599	(422,000)     (3,129,664)     (177,636)     (541,161)     (2,150,331)       7,483,191
EXPENDITURES	GENERAL SUPPORT:  Board of education Central administration Finance Staff Central services Special items	Total general support  INSTRUCTION: Instruction, administration, and improvement Teaching - Regular school Programs for children with handicapping conditions Occupational education Teaching - Special school Instructional media	Instructional media Pupil services  Total instruction Pupil transportation Employee benefits Debt service - Principal Debt service - Interest	Total expenditures  OTHER FINANCING USES  Transfers to other funds  Total expenditures and other uses	NET CHANGE IN FUND BALANCES FUND BALANCE - beginning of year

## SCHEDULE OF FUNDING PROGRESS - OTHER POST EMPLOYMENT BENEFITS PLAN FOR THE YEAR ENDED JUNE 30, 2015

Actuarial Valuation Date	V	(a) ctuarial ′alue of Assets	<u>L</u> i	(b) Actuarial Accrued iability (AAL)	_	(b-a) Unfunded AAL (UAAL)	-	(a/b) unded Ratio	_	(c) Covered Payroll	((b-a)/c) UAAL as percentage Covered Pa	a e of
July 1, 2014	\$	-	\$	87,964,133	\$	87,964,133		0.00%	\$	26,591,312	330.	80%
July 1, 2012	\$	-	\$	77,832,540	\$	77,832,540		0.00%	\$	24,491,420	317.	80%
July 1, 2010	\$	-	\$	66,167,808	\$	66,167,808		0.00%	\$	22,591,312	292.	89%

## SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) FOR THE YEAR ENDED JUNE 30, 2015

	Last 10 Fiscal Years (Dollar amounts displayed in thousands)								
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN	2015	<u>2014</u> <u>2013</u> <u>2012</u> <u>2011</u> <u>2010</u> <u>2009</u> <u>2008</u> <u>2007</u> <u>2</u>	2006						
Proportion of the net pension liability (asset)	0.0173740%								
Proportionate share of the net pension liability (asset)	\$ 586.9								
Covered-employee payroll	\$ 4,526.5	Information for the periods prior to implementation of GASB 68 is							
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	12.97%	unavailable and will be completed for each year going forward as they become available.							
Plan fiduciary net position as a percentage of the total pension liability (asset)	97.95%								
		Last 10 Fiscal Years (Dollar amounts displayed in thousands)							
NEW YORK STATE TEACHERS' RETIREMENT SYSTEM PLAN	2015	<u>2014</u> <u>2013</u> <u>2012</u> <u>2011</u> <u>2010</u> <u>2009</u> <u>2008</u> <u>2007</u> <u>2</u>	2006						
Proportion of the net pension liability (asset)	0.1360390%								
Proportionate share of the net pension liability (asset)	\$ (15,153.9)								
Covered-employee payroll	\$ 20,095.1	Information for the periods prior to implementation of GASB 68 is							
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-75.41%	unavailable and will be completed for each year going forward as they become available.							
Plan fiduciary net position as a percentage of the total pension liability (asset)	111.48%								

### SCHEDULE OF CONTRIBUTIONS - PENSION PLANS FOR THE YEAR ENDED JUNE 30, 2015

Last 10 Fiscal Years (Dollar amounts displayed in thousands)											
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN		2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually required contribution Contributions in relation to the contractually required contribution	\$	815.8 815.8									
Contribution deficiency (excess)  Covered-employee payroll  Contributions as a percentage of covered-employee payroll	\$	4,526.5 18.02%	Inform		ne periods pi leted for eac	0.50				and will be	
				1.	ast 10 Fiscal Year	re (Dollar amount	e displayed in the	ureande)			
NEW YORK STATE TEACHERS' RETIREMENT SYSTEM PLAN		2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually required contribution  Contributions in relation to the contractually required contribution  Contribution deficiency (excess)	\$	1,616.6 1,616.6	Inform		e periods pri eted for eacl					and will be	
Covered-employee payroll  Contributions as a percentage of covered-employee payroll	\$	20,095.1 8.04%	la constant								



SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO REVISED BUDGET AND USE OF UNASSIGNED FUND BALANCE - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2015 (UNAUDITED)

#### CHANGE FROM ADOPTED BUDGET TO REVISED BUDGET

Adopted budget	\$ 56,294,000
Add: Prior year's encumbrances	300,761
Original budget	56,594,761
Budget revision	2,704,783
Final budget	\$ 59,299,544

#### SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION

Total adjustments

2015-16 voter-approved expenditure budget Maximum allowed (4% of 2015-16 budget)	\$	57,664,000	\$ 2,306,560
General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law	*.		
Total fund balance:	\$	7,305,555	
Less:			
Committed fund balance		-	
Restricted fund balance		4,035,835	
Assigned fund balance:			
Appropriated fund balance		422,000	
Encumbrances included in committed and assigned fund balance		541,161	

Actual percentage 4.00%

4,998,996

2,306,559

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law

<sup>\*</sup> Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (Originally Issued November 2010), the portion of [General Fund] fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

SCHEDULE OF PROJECT EXPENDITURES - CAPITAL PROJECTS FUND FOR THE YEAR ENDED JUNE 30, 2015 (UNAUDITED)

	Available <u>Balance</u>		(105,472)	\$ (105,472)
	Total	\$ 59,769,535	887,740	\$ 60,657,275
Expenditures	Current <u>Year</u>	718,964	159,034	877,998
	Prior <u>Years</u>	\$ 59,050,571	728,706	\$ 59,779,277
	Revised <u>Budget</u>	\$ 59,769,535	782,268	\$ 60,551,803
	Original <u>Budget</u>	\$ 59,389,585	782,268	\$ 60,171,853
	Project Title	District - Wide improvements	Master plan projects	

# SCHEDULE OF NET INVESTMENT IN CAPITAL ASSETS JUNE 30, 2015 (UNAUDITED)

Capital assets, net		\$ 42,208,975
Deduct: Bond anticipation notes Premium on bonds payable	<u> </u>	-
Short-term portion of bonds payable Long-term portion of bonds payable Less: Unspent bond proceeds	2,000,000 32,945,010	 34,945,010
Net nnvestment in capital assets		\$ 7,263,965

**REQUIRED REPORTS UNDER OMB CIRCULAR A-133** 

#### Bonadio & Co., LLP ertified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

September 21, 2015

To the Board of Education Irvington Union Free School District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Irvington Union Free School District (District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 21, 2015.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

6 Wembley Court Albany, New York 12205 p (518) 464-4080 f (518) 464-4087

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bonadio & Co., LLP

#### Bonadio & Co., LLP Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH FEDERAL MAJOR PROGRAM AND ON INTERNAL CONTROL OVER **COMPLIANCE REQUIRED BY OMB CIRCULAR A-133**

September 21, 2015

To the Board of Education of the Irvington Union Free School District

#### Report on Compliance for Each Major Federal Program

We have audited the Irvington Union Free School District's (District) compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the District, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH FEDERAL MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

(Continued)

#### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Bonadio & Co., LLP

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2015

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identification Number	Expenditures
U.S. Department of Agriculture/			
Child Nutrition Cluster:			
National School Lunch Program	10.555	N/A	\$ 11,865
Pass-Through New York State Dept. of Education/			
School Breakfast Program	10.553	N/A	3,923
National School Lunch Program	10.555	N/A	83,579
Total U.S. Department of Agriculture			99,367
U.S. Department of Education/			
Pass-Through New York State Dept. of Education/			
ESEA Title 1 Grant	84.010	0021-15-3640	59,734
Special Education Cluster:			
IDEA, Part B - 611	84.027	0032-15-1053	315,842
IDEA, Part B - 619	84.173	0033-15-1053	5,635
Total special education cluster			321,477
ESEA Title II Part A, Improving Teacher Quality grant	84.367	0147-15-3640	27,097
Total U.S. Department of Education			408,308
Total expenditures of federal awards			\$ 507,675

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2015

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal grant activity of the Irvington Union Free School District (District), under programs of the federal government for the year ended June 30, 2015. The information in the Schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the Schedule presents only a portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows for the District.

#### 2. BASIS OF ACCOUNTING

The Schedule is presented using the modified accrual basis of accounting, as described in the District's basic financial statements.

#### 3. INDIRECT COSTS

Indirect costs are included in the reported expenditures to the extent they are included in the financial reports used as the source for the expenditures presented.

#### 4. MATCHING COSTS

Matching costs, i.e., the District's share of certain program costs, are not included in the reported expenditures.

#### 5. SUBRECIPIENTS

There were no amounts provided to subrecipients during the year ended June 30, 2015.

#### 6. NON-MONETARY FEDERAL PROGRAM

The District is the recipient of a federal financial award program that does not result in cash receipts or disbursements termed a "non-monetary" program. During the year ended June 30, 2015, the District received food commodities, the fair value of which amounted to \$11,865, is presented in the Schedule as National School Lunch Program (Division of Donated Foods, CFDA#10.555) and was considered in the District's single audit.

#### SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2015

#### **SCHEDULE OF PRIOR AUDIT FINDINGS**

Section I – Financial statement Findings

None reported in prior year.

Section II - Federal Awards Findings

#### 2014-001. Time and Effort Payroll Certifications

CFDA# 84.010 – Title I, Grants to Local Educational Agencies (LEAs) CFDA# 84.377 & 84.388 – Title I, School Improvement Grants Cluster

#### Condition:

The District employees who completed semi-annual certifications were those that were paid under more than one revenue sources or cost objective and therefore needed monthly certifications.

#### Status:

This is not a repeat finding in the current year.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

#### Section I - SUMMARY OF AUDITOR'S RESULTS

<u>Financial Statements</u>	
Type of independent auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes <u>x</u> No
Significant deficiency(ies) identified not considered to be material weaknesses?	Yes <u>x</u> No
Noncompliance material to financial statements noted?	Yes <u>x</u> No
Federal Awards	
Type of independent auditor's report issued on compliance for major programs	Unmodified
Internal control over major programs:	
Material weakness(es) identified?	Yes <u>x</u> No
Significant deficiency(ies) identified not considered to be material weaknesses?	Yes <u>x</u> No
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)?	Yes <u>x</u> No
Identification of major programs:	
CFDA Number(s)	Name of Federal Program or Cluster
84.027, 24.173	Special Education Cluster (IDEA)
Dollar threshold used to distinguish between Type A and Type B programs:	\$ 300,000
Auditee qualified as low-risk auditee?	Yes x No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

Section II - FINDINGS - FINANCIAL STATEMENT AUDIT

None

**Section III - FINDINGS AND QUESTIONED COSTS** 

None